



Abuse in Later Life on the Radar:

Funding a Collaborative Approach for the
Support of Older Survivors



ncall

June 20, 2023

Today's Presenters

Martie Washington

Abuse in Later Life Program Coordinator
National Clearinghouse on Abuse in Later Life (NCALL)

Shelly Carlson

Multidisciplinary Teams Projects Manager
Minnesota Elder Justice Center

Krista L. Martinez

Chief Deputy Commonwealth's Attorney
Office of the Norfolk Commonwealth's Attorney

Janice A Green

Senior Program Specialist
U S Department of Justice, Office on Violence Against Women

Disclaimer

This project was supported by 15JOVW-21-GK-02196-MUMU awarded by the Office on Violence Against Women, U.S. Department of Justice. The opinions, findings, conclusions, and recommendations expressed in this publication/program/exhibition are those of the author(s) and do not necessarily reflect the views of the Department of Justice, Office on Violence Against Women.

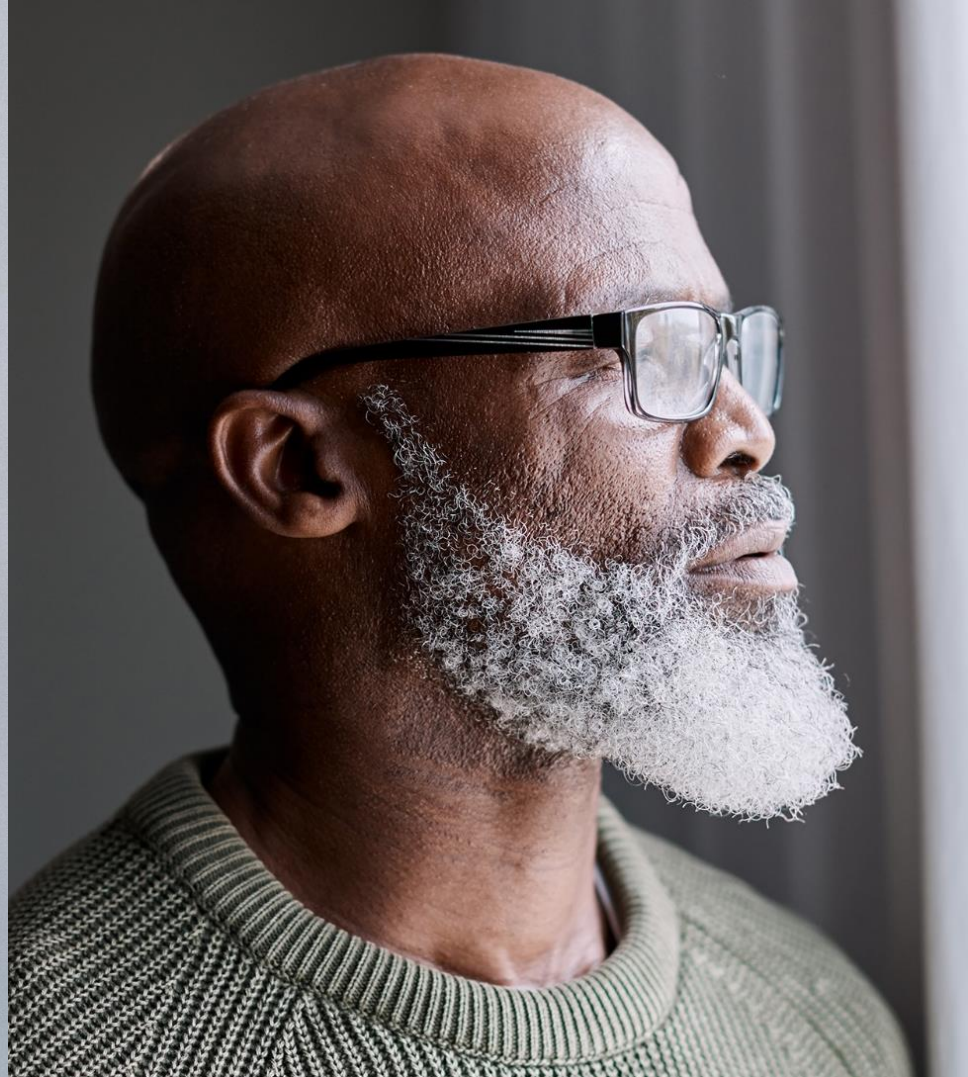
Housekeeping: Virtual Platform

- Please use the chat feature for questions
- If you have technical issues, contact: Sara Mayer smayer@ncall.us

Learning Objectives

As a result of this training, participants will be able to:

1. Define abuse in later life and understand the extent of the issue.
2. Understand potential value and benefits of having an OVW Abuse in Later Life (ALL) project in your community.
3. Locate resources available for addressing abuse in later life in your community.
4. Understand the various components of the ALL Program, and how to apply for ALL Program Funding.



Poll #1: What is your professional background?

America is Aging



10,000 Americans turn 65 every day.

Acierno et al. (2010).

Older women comprise more than half (55.45%) of the adult population age 65 and older.

2020 Profile of Older Americans, AoA, U.S. Dept. of Health and Human Services

Demographic Trends

- Older adults who are non-Hispanic white will become a smaller percentage of the population, with a projected decrease from 77% to 55%.
- Lesbian, gay, bisexual and transgender older adults over 50 are estimated to double by 2030.
- The prevalence of disability rises sharply as individuals age.

Understanding Abuse in Later Life



- Definition of abuse in later life
- Types of relationships
- Where abuse occurs

Abuse in Later Life Defined

The willful abuse, neglect, abandonment, or financial exploitation of an older adult who is age 50+ by someone in an ongoing, trust-based relationship (i.e., spouse, partner, family member, or caregiver) with the victim. NCALL also considers sexual abuse and stalking of an older adult by anyone (including strangers) to be abuse in later life.

What is Abuse in Later Life?

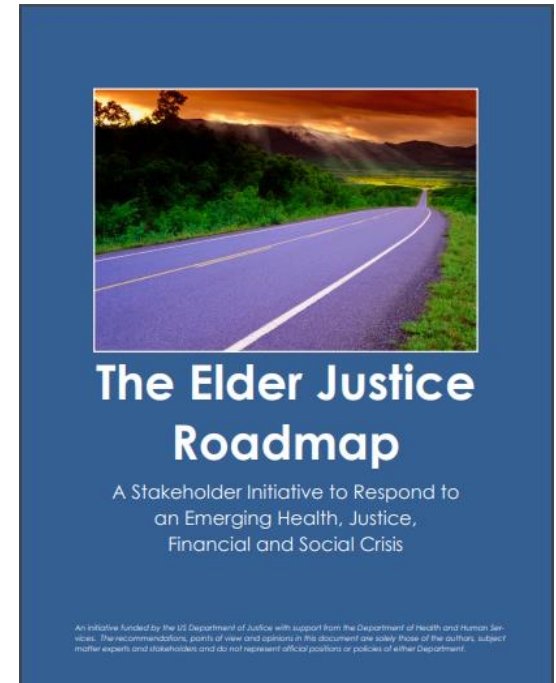


Abuse in Later Life focuses on the intersection of domestic violence, sexual assault, and elder abuse.

Elder Abuse Defined

“Elder abuse includes physical, sexual or psychological abuse, as well as neglect, abandonment, and financial exploitation of an older person by another person or entity, that occurs in any setting, either in a relationship where there is an expectation of trust and/or when an older person is targeted based on age or disability.”

Elder Justice Roadmap, 2014.



Elder Abuse in the Community



At least one in 10 community-dwelling older adults experienced some form of abuse.

Acierno, R., Hernandez, M.A., Amstadter, A. B., Resnick, H.S., Steve, K., Muzzy, W., & Kilpatrick, D.G. (2010).

Elder Abuse: Under the Radar



For every **1** case of
elder abuse that
comes to the
attention of a
responsible entity...

... another **24** cases never
come to light.

Source: NYS Elder Abuse Prevalence Study; Weill Cornell Medical College, NYC Department for the Aging; Lifespan; (2011).
©2011, MT Connelly, Life Long Justice.

Who Experiences Elder Abuse?⁽¹⁾



Studies have consistently shown that a large proportion of elder abuse cases involve female victims with spouses as perpetrators.

United Nations (2013). Neglect, Abuse and Violence Against Older Women

Who Experiences Elder Abuse? ⁽²⁾



- Nearly half of all victims have a physical impairment.
- About one-third of victims have mental impairment or dementia.

The New York State Cost of Financial Exploitation Study, (2016).

Physical Abuse of Older Adults



76% of physical mistreatment of older adults is perpetrated by a family member

- 57% by a partner
- 10% by children or grandchildren
- 9% by other family members.

Acierno, et al. (2009).

Sexual Abuse in Later Life



- In the community, older victims of sexual abuse were violated most often by spouses/partners.

Acierno, et al., (2010).

- In facilities, employees responsible for care (43%) or other residents (41%) were most likely offenders.

Ramsey-Klawnsnik, H., Teaster, P. B., Mendiondo, M. S., Marcum, J. L., & Abner, E. L. (2008).

Financial Exploitation



- Often financial exploitation co-occurs with other forms of abuse.
- Family, friends, caregivers and trusted others may be the offenders.

Impact of Abuse on Older Adults



Older adults who experienced abuse, even modest abuse, had a 300% higher risk of death when compared to those who had not been abused.

Dong X, Simon M, Mendes de Leon C, Fulmer T, Beck T, Hebert L, et al. (2009)

Risk Factors for Abuse in Later Life



- Poor physical or mental health
- Gender
- Living situation
- Social isolation
- Substance abuse by perpetrator
- Perpetrator's mental health
- Dependence on others for care
- Ageism

Why Does Abuse in Later Life Occur?

Abusers are *frequently* motivated by:

- Greed
- Benefits of predatory behavior
- Power and control dynamics

Abusers are *occasionally* motivated by:

- Physical and/or mental health conditions experienced by the abuser

Barriers: Individual-Level



- Desire to maintain relationship/family intact
- Isolation and lack of other support systems
- Concerns no one will believe them
- Health or capacity status
- Economic concerns
- Generational, cultural, and societal values
- Fear (loss of independence, nursing home placement)
- Love

Barriers: Community-Level

Communities often face barriers to identify, respond to, and prevent abuse in later life.

Ineffective response may result from:

- Lack of training for law enforcement, prosecutors, court officials, and victim service providers
- Lack of coordination across systems and disciplines
- Lack of funding to address elder abuse and to provide direct services

OVW's Training and Services to End Abuse in Later Life Program (ALL Program)

- Supports a comprehensive approach to addressing abuse in later life, including domestic violence, dating violence, sexual assault, stalking, neglect, abandonment, economic abuse, or willful harm committed against victims who are 50 years of age or older
- Enhances the capacity of communities across the country to support victim safety and improve offender accountability.
- Recognizes that intentional collaboration between related fields is necessary to provide the most effective services, support, healing, and justice to older survivors.



Project Impact on the Community

Norfolk, Virginia



- Grantee: Office of Norfolk Commonwealth's Attorney
- Community: small urban area with large Navy Base and history of inter-agency cooperation

Norfolk, Virginia ⁽²⁾

Abuse in Later Life funding allowed us to:

- Conduct a Needs Assessment
- Identify available resources
- Hire/train a full-time case manager
- Create collaborative partnerships and relationships

Norfolk, Virginia ⁽³⁾

- Narrow training gaps
- Strengthen connections between Social Services and Law Enforcement
- Increase awareness of services for older adults
- Identify needed policy changes to better serve older victims and hold offenders accountable

Moorhead, Minnesota



- Moorhead, MN
Population: 45,000
- Border community with Fargo, ND.
Metro-area population: 250,000



Moorhead, Minnesota (2)

2009 Grant awarded to Clay County Attorney's Office

- Needs Assessment
 - Identified service gaps
- CCR created
 - Partnering agencies increase awareness of one another
 - Policy and protocol changes within law enforcement, DV/SA program, APS and prosecutor's office
- Institutionalized collaboration between:
 - LE and APS *i.e. joint interviews, investigations, etc.*
 - DV/SA and APS *i.e. joint safety planning, case management*

Fargo, North Dakota



- Fargo, ND
Population: 127,000
- Border community
with Moorhead, MN.
Metro-area
population: 250,000

Fargo, North Dakota (2)

2012 Grant awarded DV/SA Agency

- Needs Assessment completed
 - Identified service gap
 - Position at DV/SA program institutionalized
- CCR created
 - Combined with MN and continues to meet!
 - Partnering agencies increase awareness of one another
 - Policy and protocol changes
- Institutionalized collaboration
 - LE and APS (*joint interviews, investigations, etc.*)
 - DV/SA and APS (*joint safety planning, case management*)

Systems Change



- ❑ Identifies strengths, gaps, and challenges
- ❑ Improves individual systems responses
- ❑ Improves inter-agency communication & coordination
- ❑ Creates, enhances or updates policies and protocols

OVW Abuse in Later Life Grant Technical Assistance Provider

NCALL is committed to creating a world that respects the dignity of older adults and enhances the safety and quality of life of older victims and survivors of abuse. We engage communities to foster a collaborative, inclusive, survivor-centered response to abuse in later life.





NCALL Resources

OVW TTA Providers



- Training and Technical Assistance Providers for the OVW Abuse in Later Life Grant Program
- National Institute on the Prosecution of Elder Abuse
- Abuse in Later Life National Resource Center

The Role of NCALL ⁽¹⁾

- Provide technical assistance to OVW Grantees and Abuse in Later Life Project partners
- Organize meetings and trainings, e.g., Grantee Orientation, Training of Trainers events (TOTs)

The Role of NCALL ⁽²⁾

- Assist with the creation and evaluation of training materials and tools for grantees
- Facilitate communication between and among grantees through virtual meetings, listserv, and NCALL website

NCALL Website



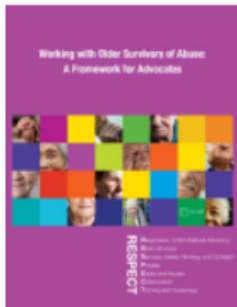
The National Clearinghouse on Abuse in Later Life (NCALL)

NCALL, a national project of [End Domestic Abuse Wisconsin: The Wisconsin Coalition Against Domestic Violence](#), is committed to creating a world that respects the dignity of older adults and enhances the safety and quality of life of older victims and survivors of abuse.

Website: www.ncall.us

NCALL Publications Library

Publications Library

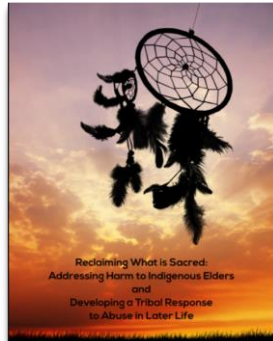


Our Publications Library is home to a number of written resources, toolkits, webinars, articles, and more, created by NCALL staff and through collaboration with various organizations and entities in the elder abuse field.

[Click here to be directed to the Publications Library.](#)

www.ncall.us/resources/publications-library/

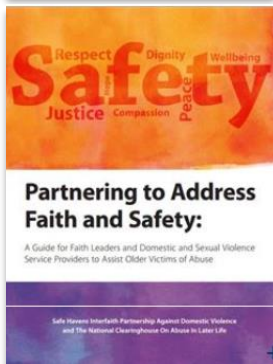
NCALL Resources



Reclaiming What is Sacred: Addressing Harm to Indigenous Elders and Developing a Tribal Response to Abuse in Later Life



Increasing Access to Healing Services and Just Outcomes for Older African American Crime Survivors Toolkit



Resources for Working with the Faith Community

NCALL Video Library

Type to search videos Filter by category ▲ Alphabetically (A-Z)

The screenshot shows a grid of 9 video thumbnails. Each thumbnail includes a play button icon, a quote, the speaker's name, the video title, and the date. The videos are:

- Abuse in Later Life** (February 21, 2019) by Donnell Board. Quote: "- Abuse in later life is a term that we came up with."
- Addressing Communication Barriers** (February 22, 2019) by Amy E. Judy. Quote: "- One of the first things I do in working with Deaf victims."
- Addressing Mobility Issues** (February 22, 2019) by Alice Ghoreb. Quote: "- One of the biggest issues with mobility is transportation."
- Benefits of Collaboration** (February 22, 2019) by Joelle Davis. Quote: "- By definition, collaboration is essentially about."
- Cognitive Capacity** (February 22, 2019) by Dr. Harry E. Morgan. Quote: "- Capacity, by definition."
- Coordinated Community Response Teams** (February 21, 2019) by Julia Furr. Quote: "- Coordinated community response is a group of agencies."
- Creating a Welcoming Atmosphere for Older Victims** (February 22, 2019) by Sue Hall Dwyer. Quote: "Accessibility is more than the building."
- Dementia and Mild Cognitive Impairment** (February 22, 2019) by Dr. Harry E. Morgan. Quote: "- 'Dementia' is obviously a simple word."
- Elder Abuse** (February 22, 2019) by Pats Breckman. Quote: "to the definition of 'elder abuse,'"

The screenshot shows a grid of 9 video thumbnails. Each thumbnail includes a play button icon, the speaker's name, the video title, and the date. The videos are:

- Charlotte and Howard: Financial Exploitation by a Befriender** (February 22, 2019)
- Donna: Coercive Control and Intimate Partner Violence** (February 22, 2019)
- Jewel: Intimate Partner Violence including Economic Abuse** (February 22, 2019)
- Leonard and Meneleo: Financial Exploitation by Strangers** (February 22, 2019)
- Linda: Sexual Assault by a Neighbor** (February 22, 2019)
- Mariana: Financial Exploitation by a Befriender** (February 22, 2019)
- Mary Ann: Stalking in Later Life by an Acquaintance** (February 22, 2019)
- Mary Lou: Intimate Partner Violence in Later Life** (February 22, 2019)
- Tammy: Sexual and Physical Abuse in an Intimate Partner Relationship** (February 22, 2019)

www.ncall.us/video-library

Awareness/Outreach Materials



<https://www.ncall.us/resources/graphics-library/>

World Elder Abuse Awareness Day Graphics



World Elder Abuse Awareness Day Graphics - NCALL - The National Clearinghouse on Abuse in Later Life

Staying Connected to NCALL



@ncall.us



@ncall_us



@ncall.us



@ncall

Sign up for our e-newsletter:

www.ncall.us/take-action



OVW Abuse in Later Life Program

Abuse in Later Life Program

The Abuse in Later Life Program supports a comprehensive approach to addressing abuse in later life, including domestic violence, dating violence, sexual assault, stalking, neglect, abandonment, economic abuse, or willful harm committed against victims who are 50 years of age or older.

Purpose Areas



Purpose Areas

Training

Direct Training for Criminal Justice Professionals

- Law Enforcement
 - Patrol Officers and Investigators
- Prosecutors
- Judges

Purpose Area

Training

Optional:

- Civil attorneys
- Faith leaders and communities
- Health care providers

Purpose Areas

Cross Training

- Project Kick-off Event
- Cross-Training for Victim Services Providers

Purpose Areas

Victim Services

- New or Enhanced Victim Services
 - 24-hour phone helpline
 - Case management
 - Counseling for older victims
 - Support groups
 - Emergency or transitional housing
- Outreach

Purpose Areas

Coordinated Community Response

- Create or Enhance a Coordinated Community Response (CCR) to Abuse in Later Life
- Regular and ongoing CCR Meetings
- Systems Change



Grant Application Process

Applying for funding

- Solicitation released: September – December
 - Solicitation is usually open for 7-8 weeks
- Accessing the solicitation:
 - <https://www.grants.gov/> (search term - “later life”)
 - [Office on Violence Against Women \(OVW\) | Open Solicitations \(justice.gov\)](https://www.justice.gov/ovw/open-solicitations)
- Notification of solicitation release:
 - <https://public.govdelivery.com/accounts/USDOJ/subscriber/new>

Eligible Entities

- States
- Units of local government
- Tribal governments or tribal organizations
- Population specific organizations
- Victim service providers
- State, tribal, or territorial domestic violence or sexual assault coalitions

Required MOU Partners

- Law enforcement
- Prosecutors' office
- Adult protective services/aging network
- Domestic violence/sexual assault victim services

- Not sure? Contact OVW at OVW.Elder@usdoj.gov

Award Amounts

- \$400,000 for projects with a service area population up to 400,000.
- \$600,000 for projects with a service area population 400,001 to 700,000.
- \$750,000 for projects with a service area population 700,001 and above.
- \$750,000 for statewide projects, regardless of service area population.

Use of funds

- Hire a full-time project coordinator to manage the project
- Cover cost for law enforcement to attend training
- Travel to national training events

Use of funds

- Fund victim services (25% or 33%):
 - Hire a ALL case manager/ALL advocate
 - Crisis intervention
 - Emergency and transitional housing
 - Transportation
 - Limited civil legal assistance
 - Emergency funds
 - food, prescriptions, medication, assistive devices



Preparing to apply for funding

Grant Application Preparation

- Review previous year's solicitation.
 - [OVW Fiscal Year 2023 Training and Services to End Abuse in Later Life Program Solicitation \(justice.gov\)](#)
- Start identifying and meeting with possible partners.
- See what already exists in your community.

Grant Application Preparation

- Reach out to NCALL and OVW with questions.
- Talk to current or past grantee communities and ask to review their applications and how they addressed requirements.
- If you don't think your community is ready to apply in FY2023/FY2024
 - Plan ahead and take the time to build required relationships if they do not currently exist.

Application Development Tips

- Start early.
- Submit a letter of Intent
 - [Sample Letter of Intent \(justice.gov\)](#)
- **Read – Highlight - Answer**
 - [OVW Fiscal Year 2023 Training and Services to End Abuse in Later Life Program Solicitation \(justice.gov\)](#)
- MOU with all required signatories
 - [Sample Memorandum of Understanding \(justice.gov\)](#)

Application Development Tips

- Checklist
 - [Standard Forms & Instructions | Office of Justice Programs \(ojp.gov\)](https://www.ojp.gov/standard-forms)
- Submitting your application - 2 step process
 - Step 1: Grants.gov
 - Application for Federal Assistance standard form (SF-424)
 - Disclosure of Lobbying Activities form (SF-LLL)
 - Step 2: JustGrants.usdoj.gov
 - Full application, including attachments
- **Applications must be submitted before the deadline!**

Remember

- **Your community can do this!**
- **You are not alone!**

OVW Contact Information

Janice A. Green, JD

Senior Program Specialist

United States Department of Justice,

Office on Violence Against Women (OVW)

145 N Street NE, 10th Floor

Washington, D.C. 20530

Email: janice.a.green@usdoj.gov

NCALL Contact Information

Martie Washington

Abuse in Later Life Program Coordinator

National Clearinghouse on Abuse in Later Life

(NCALL), an initiative of End Domestic Abuse WI

mwashington@ncall.us

Thank You!

